

I, Kitea Tipuna, Tumu Whakarae Taupua Interim Chief Executive Officer, hereby give notice that an Extraordinary Meeting of Council will be held on:

Date: Friday, 30 April 2021

Time: 3.00pm

Location: Council Chamber, Wairoa District Council,

Coronation Square, Wairoa

AGENDA

Extraordinary Council Meeting 30 April 2021

The agenda and associated papers are also available on our website: www.wairoadc.govt.nz

For further information please contact us 06 838 7309 or by email info@wairoadc.govt.nz

Order Of Business

1	Karak	kia	5
2	Apolo	ogies for Absence	5
3	Decla	rrations of Conflict of Interest	5
4	Public	c Participation	5
5	Gene	ral Items	6
	5.1	Adoption of the Long Term Plan 2021-2031 Consultation Document	6

- 1 KARAKIA
- 2 APOLOGIES FOR ABSENCE
- 3 DECLARATIONS OF CONFLICT OF INTEREST
- 4 PUBLIC PARTICIPATION

A maximum of 30 minutes has been set aside for members of the public to speak on any item on the agenda. Up to 5 minutes per person is allowed. As per Standing Order 14.14 requests to speak must be made to the meeting secretary at least one clear day before the meeting; however this requirement may be waived by the Chairperson.

5 GENERAL ITEMS

5.1 ADOPTION OF THE LONG TERM PLAN 2021-2031 CONSULTATION DOCUMENT

Author: Kimberley Tuapawa, Pouwhakarae – Pārongo / Wheako Kiritaki Group

Manager Information and Customer Experience

Authoriser: Gary Borg, Pouwhakarae – Pūtea / Tautāwhi Rangapū Group Manager

Finance and Corporate Support

Appendices: 1. LTP 2021-2031 Consultation Document $\sqrt{100}$

2. LTP 2021-2031 Consultation Document Feedback Booklet U

1. PURPOSE

1.1 To present Wairoa District Council's Long Term Plan 2021-2031 Consultation Document for adoption.

RECOMMENDATION

The Pouwhakarae – Pārongo / Wheako Kiritaki Group Manager Information and Customer Experience RECOMMENDS that Council adopt the Long Term Plan 2021-2031 Consultation Document, attached as *Appendix 1* and *Appendix 2*, for public consultation starting 1 May, 2021 - 1 June, 2021.

2. BACKGROUND

- 2.1 Consultation with the community is a fundamental part of Council's long term planning process. Council's Consultation Document (CD) aims to provide an effective basis for public participation in Council's decision-making processes relating to its Long Term Plan 2021-2031 (LTP). It concisely and clearly presents the significant issues, plans and projects that Council intends to include in its LTP.
- 2.2 At a grassroots level, Council's CD tells a story about Council's goals for the community, what it does and how it does it, and what that costs and how it's funded. It explains our big challenges, and how we plan to respond to these, and how, through our *levels of service* we aim to provide for the wellbeing of our people and district.
- 2.3 Council plans to consult with its community on the LTP during the month of May. We want our community to have meaningful input into the 10-year vision while understanding what it costs to run the district, and how, by changing where the dollars are spent, that can affect the services we deliver.
- Our consultation will take a *Levels of Service* scenario-based approach, where members of the community will be able to choose whether to spend *more*, the *same*, or *less* on a service, and see how that decision impacts on cost, rates, risk and debt. Council has identified its preferred options as those in the *same* category, since this is what has been planned in order to ensure sustainable, affordable and compliant levels of service. This approach to consultation builds on *levels of service* work carried out during preengagement.
- 2.5 Council's 2021-2031 LTP CD has had a major overhaul from the last CD in 2018. Changes have been made to improve its readability and appeal. Improvements to the design and

layout have been made so that the document is easier to read and understand. Key content has been designed to stand out and complex data has been more fully explained.

3. SUPPORTING DOCUMENTS

3.1 Before adopting the CD, Council must have prepared and adopted the information that is relied on by the content of the CD. Draft versions of the following supporting documents were previously adopted and will be available on Council's consultation website: Council's Infrastructure Strategy, Activity Management Plans (for the Airport, Built Spaces, Open Spaces, Transportation, Waste Management and Three Waters), Financial Strategy, Financial Statements, Rating Funding Impact Statement, Revenue and Financing Policy, Significance and Engagement Policy, and Forecasting Assumptions.

4. ENGAGEMENT PLAN

4.1 Consultation will include community sessions and meetings in and around our district. A recommended calendar of events is outlined below:

Communit	ty Sessions
Location	Date and time
The Craft Shop, Tuai	Monday 10 May, 10am – 2pm
Osler's Bakery, Wairoa (caravan)	Wednesday 12 May, 10am – 2pm
Nuhaka Shop, Nuhaka (caravan)	Monday 17 May, 10am – 2pm
BJ's Dairy, Frasertown (caravan)	Wednesday 19 May, 10am – 2pm
Public Rest Area SH2, Raupunga (caravan)	Thursday 20 May, 10am – 2pm

Community Meeting	
Location	Date and time
War Memorial Hall, Wairoa	Wednesday 19 May, 5.30pm – 7.30pm

- 4.2 From 1 May, Council's consultation website www.consultation.nz/wdc will contain all the consultation material that people will need in order to engage. It will include digital versions of the CD and CD feedback booklet for members of the community to view and print out, along with web forms that enable them to make online submissions. A section containing the supporting documents will be available so that detailed information can be viewed.
- 4.3 Within two months, Council plans to have completed its formal consultation and developed, audited and adopted its LTP 2021-2031. A tentative timeframe is outlined below:

Task	Timeframe	
Extraordinary to adopt CD	30 April	
Formal consultation	Il consultation 1 May – 1 June	
Deliberations and hearings	8-9 June	
Develop and design LTP	Continuing	
Audit of LTP	Mid – late June	
Adopt LTP	30 June	

5. OPTIONS

- 5.1 The options identified are:
 - a. Adopt the Long Term Plan 2021-2031 CD.
 - b. Adopt the Long Term Plan 2021-2031 CD, with minor changes.
 - c. Do not adopt the Long Term Plan 2021-2031 CD.
- 5.2 Adopting the Long Term Plan 2021-2031 CD will enable Council to begin consultation with its community on 1 May, 2021.
- 5.3 The preferred option is Option A, to adopt the Long Term Plan 2021-2031 CD, as this contributes to the following community outcomes

Economic wellbeing	Social and Cultural Wellbeing	Environmental Wellbeing
A strong prosperous and thriving economy A safe and integrated infrastructure	 3. A community that values and promotes its culture and heritage 4. Safe and accessible recreational facilities 5. Supportive, caring and valued communities 6. Strong district leadership 	community 8. A lifetime of good health, education and well-being 9. An environment that is
	and a sense of belonging	

6. CORPORATE CONSIDERATIONS

What is the change?

6.1 Council will have an LTP CD to support it to engage formally with its community.

Compliance with legislation and Council Policy

- 6.2 The legislative requirements associated with the CD and its adoption are contained in the Local Government Act 2002, in particular:
 - Section 93A: Use of special consultative procedure in relation to LTP.
 - Section 93B: The purpose of the CD for the LTP.
 - Section 93C: Content of CD for adoption of LTP.
 - Section 93F: Form and manner of presentation of CD.
 - Section 93G: Information to be adopted by local authority in relation to LTP and CD.

What are the key benefits?

6.3 The adoption of the CD will enable Council to begin formal consultation using a document that provides an effective basis for public participation in Council's decisionmaking processes relating to its Long Term Plan (LTP).

What is the cost?

6.4 There is no cost associated with adopting the CD. The resourcing and administrative costs of developing the document are budgeted for as part of Council's operational budgets.

What is the saving?

6.5 Nil.

Service delivery review

6.6 Adopting the CD will not trigger an S17a review.

Maori Standing Committee

6.7 As adopting the CD is relevant to the community as a whole, there are no specific considerations relating to this committee.

7. SIGNIFICANCE

- 7.1 The matters contained in the CD affect the entire community and therefore generate a high level of interest. Popular items include Council's forecast expenditure, infrastructural issues, rates increases, key projects, and levels of service scenarios.
- 7.2 The LTP 2021-2031 is a significant document and covers a broad range of information. It sets our direction and our work and describes the outcomes we aim to achieve for the next ten years. It details our strategic direction, our activities, our finances, our policies and our infrastructure. These areas are the foundations which our organisation and the work is does for the community are built on. Together they tell our story about Council's goals for the community, what it does and how it does it, the costs and how it's funded.
- 7.3 It is unlikely that Council's direction could be reversed, not without completing consultation in a timely manner and delaying the adoption of the LTP.
- 7.4 This consultation will focus on *Levels of Service* and what the community expects from Council. People will have the opportunity to tell us how and where Council should spend its money. Using a *Levels of Service* scenario-based approach, the CD will enable members of the community to choose whether to spend more, the same, or less on a service, and see how that decision impacts on cost, rates, risk and debt. Council's preferred options are those identified as *same*, since this is what has been planned in order to ensure sustainable, affordable and compliant levels of service. Decisions relating to levels of service options will be made during Council's deliberations, scheduled for 8-9 June.
- 7.5 Full levels of service details and activity outcomes are provided in Council's LTP Activity Management Plans, which can be accessed via Council's consultation website www.consultation.nz/wdc

8. RISK MANAGEMENT

8.1 In accordance with the Council's Risk Management Policy the inherent risks associated with the matter of adopting the CD have significant financial, operational, employee-based and reputational impacts. These have been determined based on their likelihood of occurrence and level of consequence.

Human	Financial	Regulatory
Low	Extreme	Low
Operations	Employees	Image & Reputation
Considerable	Considerable	Extreme

Who has been consulted?

In late 2020, plans for Council's pre-engagement process were developed with a view to using a new levels of service approach to educate and engage the community. Council's LTP pre-engagement took place in January 2021. Council launched a fresh approach to gathering information, welcoming feedback on how and where Council should spend its money. Council wanted to know what the community expected, while also helping them to understand what it cost to deliver levels of service and run the district.

To do this, Council developed engaging resources. These included an interactive budgeting tool so people could look at where Council currently spent its money, and how a change to this could affect the levels of service delivered. The resources also included two hardcopy booklets. These resources were shared during district-wide community sessions which focussed on helping people to understand what levels of service meant. These sessions tool place at Raupunga, Tuai, Wairoa, Nuhaka and Mahia, and a community meeting was held in Wairoa. The feedback about levels of service was generally that these should be kept the same.

Council's approach to its LTP consultation builds on the engagement work in presenting levels of service scenarios during pre-engagement.

Further Information

Further information is available on Council's consultation website: www.consultations.nz/wdc

References (to or from other Committees)

Extraordinary Council. 13 April 2021. Progress Update on Development of Long Term Plan.

Extraordinary Council. 13 April 2021. Levels of Service Scenarios.

Extraordinary Council. 13 April 2021. Financial Strategy 2021-2031.

Extraordinary Council. 13 April 2021. Financial Forecasts 2021-2031.

Extraordinary Council. 13 April 2021. Infrastructure Strategy and Activity Management Plans.

Ordinary Council. 9 February, 2021. Progress Update on Development of Long Term Plan and debrief of Pre-engagement.

Extraordinary Finance, Audit and Risk Committee. 19 January, 2021. Progress Update on Development of Long Term Plan 2021-2031.

Finance, Audit and Risk Committee. 10 November, 2020. Progress Update on Development of Long Term Plan 2021-2031.

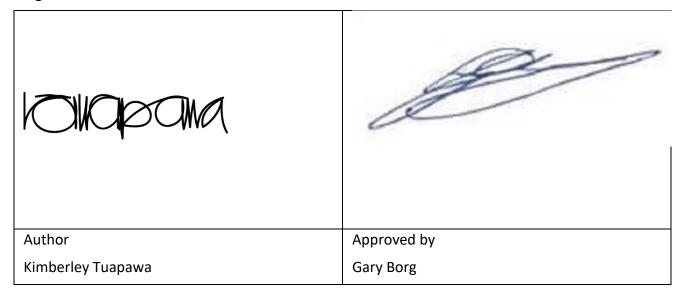
Ordinary Council. 20 October, 2020. Progress Update on Development of Long Term Plan 2021-2031.

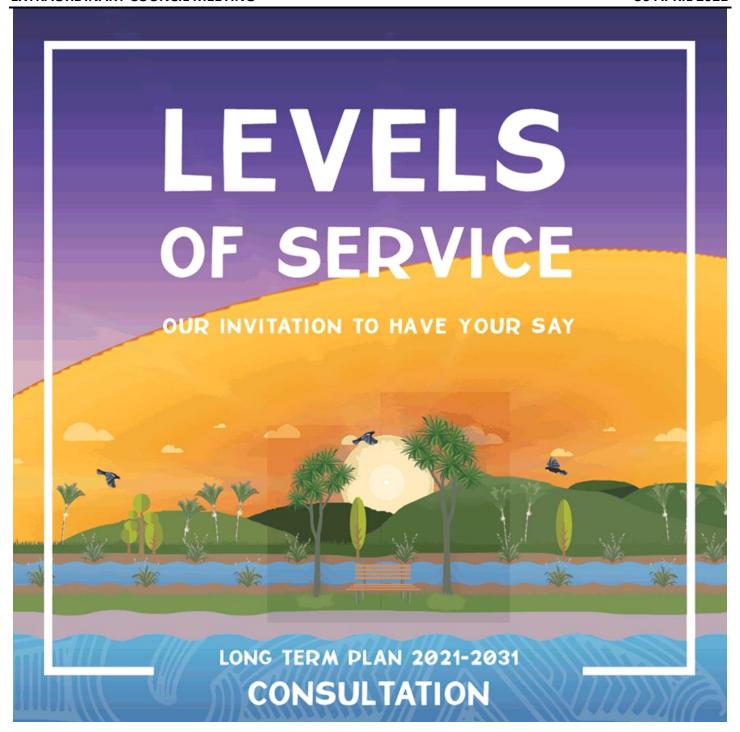
Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

Signatories







NAU MAI | WELCOME

Tênă tătau. Nau mai ki tă tătau Mahere Pae Tawhiti 2021-2031. a sustainable approach. While we will work hard to secure alternative Welcome to the Wairoa District Council's 2021-2031 Long Term Plan Consultation Document.

We invite you to join us on the journey as we engage with you on the activities and services we plan to deliver over the next 10 years.

Meeting the needs of our community in an affordable way is a significant challenge. The 2021-2031 Long Term Plan consultation will focus on Levels of Service and what our community expects from Council. We discuss the issues and challenges that affect Council's dollars, and explain how we plan to respond. We invite your involvement to help guide our future.

Facing the challenges

Council's aim is to be financially sustainable using a funding approach that is simple, as affordable as possible and appropriate. Over the next 10 years, it will cost Council about \$334 million to deliver its activities and about \$136 million to keep its assets in good condition.

Our challenges include, a vast district with a small ratepayer base over which to spread the cost of Council's activities. We must be able to afford to provide the services our community needs. Many of our costs relate to legislative change and compliance requirements. During preengagement for this Plan our community told us that current levels of service were about right, so we have prepared a plan around how we can continue to deliver these sustainably.

We need a reset

Over the years, Council has managed to keep rates low for the community by using its reserves and borrowing and not rating for all depreciation. We have also sold surplus assets and deferred expenditure. This is not revenue sources, rates increases will need to be higher for the next few years. This will ensure we are able to continue providing what our community needs for the next ten years.

In our previous Long Term Plan, we signalled that Council would become more reliant on borrowing to carry out essential upgrades to its infrastructure. This has now become more of a reality.

Change is already underway with the adoption of a new rating model that is less complex, appropriate and affordable which will take effect from 1 July, 2021.

Our future together

Our district's population increase is positive and over the next 10 years our focus will be on growing the numbers, attracting more business and employment to Walroa and improving our environment. We also need to invest continually in our infrastructure so we can provide sustainable levels of service for generations to come.

There are big decisions ahead of us and it is vital we get the balance right. Working together with you, and making responsible decisions will help us deliver what our district needs both now, and into the future.

TE ARONGA | OUR DIRECTION

Who we are and where we're headed

Our Strategic Direction is about who we are and where we're heading. Our mission, vision and community outcomes set this direction and guide us to deliver sustainable Levels of Service to support the wellbeing of our people and district. Together they explain what drives us to do the best we can for the people we serve.

Clearer and stronger

During 2020, we refined our mission, vision and community outcomes to improve their relevance and alignment to achieving the social, economic, environmental and cultural wellbeing for our community.

To support the Wairoa Community through decisionmaking that promotes the cultural, social, economic and environmental well-being of the district now and in the

Desirable Lifestyles, Thriving Economy, Treasured **Environments, Connected Communities**

Cultural Wellbeing Valued and cherished community

Economic Wellbeing Strong and prosperous economy

Social Wellbeing Safe, supported and well-led community

Environmental Wellbeing Protected and healthy

Our four new outcomes retain the significance of the previous ones but are simpler. They also emphasise Council's leadership role in supporting wellbeing and align to the wider community context and purpose of local government. Each of the outcomes now aligns to a corresponding wellbeing, which provides a clearer strategic match between our

The new outcomes are linked to all Council's activities and provide the high-level direction that guides the development and rollout of work plans and programmes. They are linked to Council's key activities, each of which has a management plan with a performance framework! that defines Levels of Service. As part of the LTP's development, these measures have been improved to ensure they are specific, measurable and achievable.

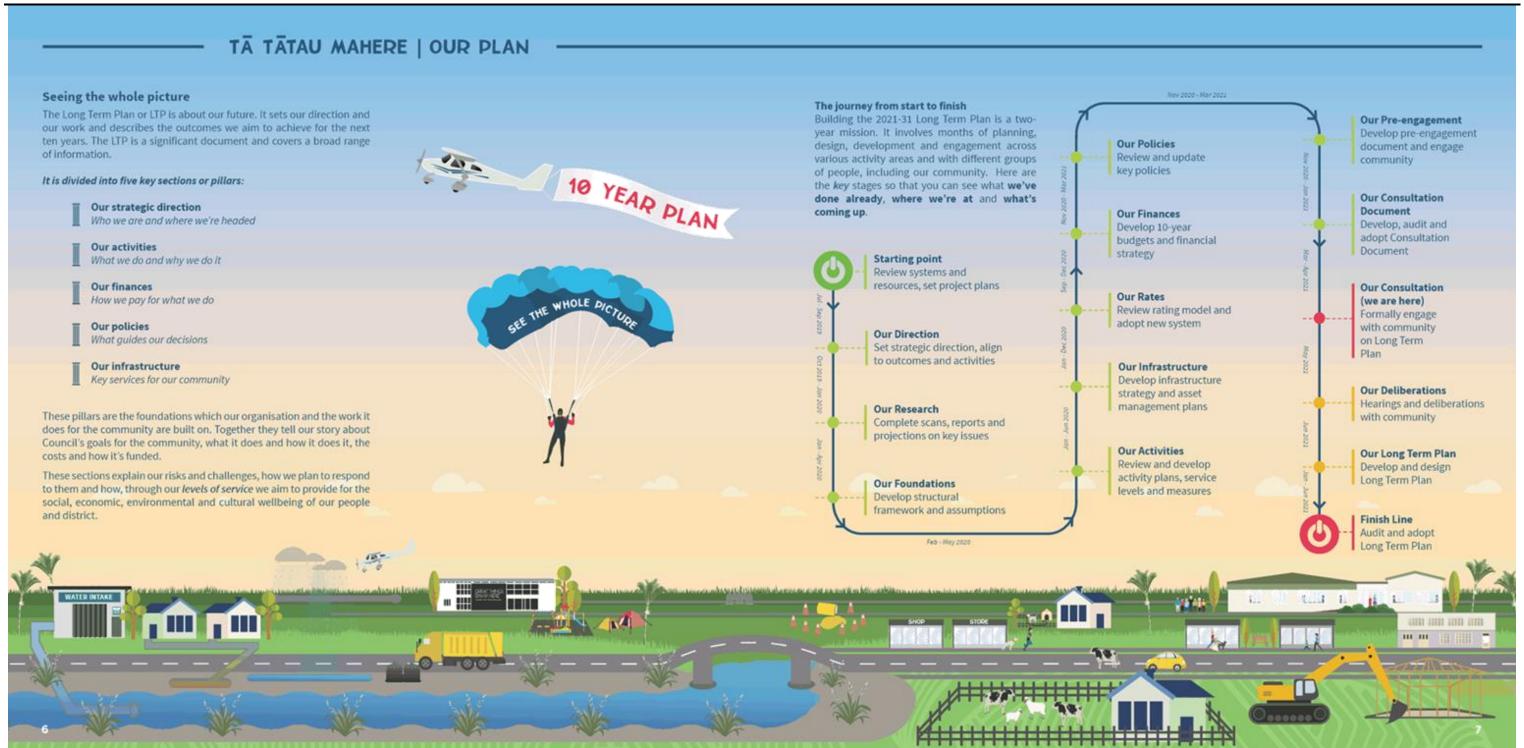
ACTIVITY GROUPS	ECONOMIC	SOCIAL	ENVIRONENT	CULTURAL
WATER SUPPLY	-	V	- V -	~
STORMWATER	V	V.	V.	1
WASTEWATER	4	4	V	1
WASTE MANAGEMENT	1	1	1	1
TRANSPORT	4	V	4	1
COMMUNITY FACILITIES	4	×	1	4
PLANNING & REGULATORY	1	V	¥	4
LEADERSHIP & GOVERNANCE	~	~	V	1
CORPORATE FUNCTIONS	1	~	1	1

Our district, our future

Through this consultation process, we want you to have your say. This allows us to share the responsibility for plotting the course and engage our community to tell the story about who we are and what we want for

community's interests and Council's wellbeing focus. performance measures and targets to reach. These are reported on annually in Council's Innual Report so that our community can see how we're doing.

Page 14 Item 5.1- Appendix 1



A TATAU TAKI | OUR CHALLENGES

As we deliver levels of service to our community over the next 10 years we will face many challenges. Planning for these issues and working through them in a sustainable way will help ensure we can provide what our district needs both now, and into the future.

Affordability

Council faces considerable challenges with a small rating base to spread costs across. Over recent years, Council has been absorbing these increased costs by using its reserves, and not rating for all depreciation. We seek to address funding challenges, but can not use the reserves to offset increasing costs.3

A reset is required, so we can position ourselves to ensure a sustainable future for our district over the next 10 years. This is about making Wairoa the best it can be both now and for generations to come. Moving forward we need to be rating to recover the actual costs of running the district. In order to catch up and keep up, average rates increases will need to be higher for the next few years. Council will retain its objective of keeping rates increases below 5%, but this must be seen as a long-term objective.

During the pre-engagement stage of the LTP the community told Council the current levels of service were about right, so the draft budgets have been planned around continuing to deliver these services sustainably.

Funding Infrastructure

Many of Council's key services are delivered using its infrastructural assets. Council funds the operation, renewal and improvement of these assets through rates, depreciation reserves, loans and subsidies. The costs to deliver these services are considerable and addressing funding challenges requires careful planning and decision-making.

Depreciation: Council will rate for depreciation over the life of its assets, so that it has money set aside for when the assets need replacing. It will do this on assets where no other funding sources are available. Over the next few years, Council will need to catch up on Infrastructure funding, but in the immediate term will reduce the amount it rates for depreciation to alleviate some of rates burden. It will not rate for depreciation where it expects that it can use Waka Kotahi (NZTA) subsidies, or where funds from the Three Waters stimulus package can be used to renew and upgrade its assets.

Loans: To fund improvements to its infrastructure and maintain levels of service, Council will need to borrow, on average, nearly \$3 million extra every year for the next 10 years. It will borrow up to the levels that it considers prudent and rate for the repayment of this debt over the life of the assets. Using its own debt servicing model, Council will ensure that the scale of borrowings continues to be affordable.

Subsidies: Council has a high level of dependence on external funding from Waka Kotahi. Any reduction in Council's level of funding would have a significant impact on our land transport activity and Council would need to consider its levels of service. As there is limited capacity to augment the land transport programme, our work would need to be prioritised to meet any change in demand.

Overall, Council needs to ensure its infrastructure is well maintained to avoid future unexpected costs, and to ensure services to the community are continued. We will need to consider potential changes to levels of service. At the same time, Council will continue to look at alternative and external revenue sources that enable us to reduce the financial impact of increased costs.

Three Waters Reform

The Three Waters Reform Programme and Review conducted by the Department of Internal Affairs (DIA) signalled the prospect of a significant overhaul to the way water services may be delivered throughout New Zealand.1

Wairoa, as part of the Hawke's Bay Group of Councils were already working together on opportunities to improve our three waters infrastructure ahead of the Central Government Reform announced in 2020. We also signed a Memorandum of Understanding (MoU) with Central Government to explore future service delivery options that secured funding. At this stage the outcome is uncertain and the LTP has been prepared on the basis that the delivery model will not change in the foreseeable future.4

However, the Government expects to make substantive decisions in May 2021. It is expected that Councils will be asked to consult with their communities in late 2021 whether they should join one of the new waters service delivery entities. We intend to consult on this decision once Central Government has made their decision and more facts and available, separately to the consultation for the LTP. For Councils that participate in the reforms, transfer of responsibility and assets is likely to occur from 2023/24 onwards.

Our community needs three waters assets regardless of the outcome of impending reforms. As such we have included three waters in our infrastructure and financial strategies and as a key challenge within our LTP. This has been considered as a potential change in our assumptions.

Climate Change

Potential climate change effects are likely to impact on our infrastructure

helps us identify key risk areas, recognise impacts in asset and financial modelling and prioritise funding for resilience. We will identify critical components of our networks, and prioritise renewals so the network can continue to operate.

We are responding by monitoring local trends in weather, identifying at risk assets and monitoring flooding, slips and erosion. We will also develop catchment management plans and participate in National Climate Change programmes.*

Impact of COVID-19

COVID-19 has had an impact on us all. Although Wairoa demonstrated it's resilience with a strong primary economy, we are mindful the pandemic continues to have a global impact and the ripples will be felt

We have considered the potential future impacts and implemented business continuity processes to ensure that Council can continue to deliver critical and front-facing services. Our systems and processes continue to evolve and respond to the changing environment. Examples of resilience methods include the implementation of new IT systems including a new cloud-calling solution and a cloud-based upgrade to Council's main administrative, financial and regulatory system.

> For more information on Council's funding plans, please refer to Council's Financial Strategy at @ www.consultations.nz/wdc

* For more information on Government Reforms, please visit @ www.dia.govt.nz/three-waters-reform-programme



Page 16 Item 5.1- Appendix 1

OUR LEVELS OF SERVICE

We provide a wide range of services and activities for our community. Delivering these services and activities helps us look after the social, economic, environmental and cultural wellbeing of our people and district. Levels of service refers to the standard or level at which these activities are provided to our community. It means how much of a service is done, and what you get for it.

WATER SUPPLY

We produce 2.9 million litres of drinking water per day from our water supply systems in Wairoa, Frasertown, Tuai, Blue Bay (nonoperational) and Māhanga (pending outcomes of 3-Waters Reform). We maintain a compliant and efficient service that is safe for people and the environment, all day, every day.

STORMWATER

We maintain networks of stormwater pipes, open drains and outlets in the Wairoa, Tual and Māhia areas, ensuring a compliant and efficient system that is safe for people and the environment, all day, every day.

WASTEWATER

We operate and maintain wastewater systems in the Wairoa, Tuai, Māhia and Ōpoutama areas, aiming to ensure a compliant and efficient wastewater service that is safe for people and COMMUNITY FACILITIES the environment, all day, every day.

WASTE MANAGEMENT

We provide waste management facilities and ensure refuse can be disposed of in a controlled manner. We operate a large open landfill and recycling centre in Wairoa to the public for 4 days a week, 6 hours per day to take domestic and commercial refuse. We operate five closed landfills, and manage litter and domestic refuse collection and kerbside

TRANSPORT

Land Transport

We provide nearly 900km of roads, 175 bridges, and over 340 retaining structures. We maintain more than 40kms of footpaths, nearly 24,000m2 of carparks, 3000 traffic signs and hundreds of streetlights. We manage the network in a sustainable and efficient manner that meets demand, all day, every day.

Airport

We fund the airport activity to maintain an operational facility which includes a 910m runway. The airport and its facilities are maintained for light aircraft and charter operations in a sustainable and efficient

Cemeteries

We provide and maintain public cemeteries at Wairoa, Nuhaka, Frasertown, Ruakituri and Morere in a reliable, accessible, safe and efficient manner that meets the community's current and future needs.

Parks and Reserves

We provide sports grounds, public gardens, neighbourhood parks and playgrounds, access along riverbank and foreshore reserves, and public toilets. In these parks, we also look after the vegetation, buildings, walkways, playground equipment, fences, lighting, tables, bins and memorials. We maintain an efficient and responsive service that ensures parks, reserves and public toilets are safe and well maintained.

Library

We provide the Wairoa Library with over 25,000 books and digital resources, reading programmes and initiatives to over 32,000 visitors and 8,000 patrons a year. We provide lending, information and digital services and programmes five and a half days per week.

Community Support

(Community Centre, Museum, Gaiety Theatre) We partner in and support the provision of recreational, health, cultural and heritage activities. We support community events, initiatives and facilities including the Community Centre and Wairoa Museum.

PLANNING & REGULATORY

Resource Planning

We provide resource consent within timeframes and planning services to support the sustainable management of natural resources. We maintain the District Plan.

Environmental Health

We provide environmental health services to protect and improve public health with food premises, water quality, pollution, noise control, and fly dumping. We ensure community safety through the registration of food premises, hairdressers, funeral directors and camping grounds, and respond to complaints.

Building Control

We provide building control services to ensure that construction on new and existing buildings is compliant and controlled. We issue building consents within timeframes and monitor building WOFs, swimming pools and dangerous and unsanitary buildings.

Liquor Control

We provide liquor control and licensing services, issuing liquor licences within timeframes.

General Bylaw Compliance

We provide general bylaw enforcement and maintenance and respond to complaints over freedom camping, land transport, public safety, cemeteries and trade waste.

Dog Control

We provide dog control services in response to complaints about dogs and manage the pound. We maintain the National Dog Register, and respond to stray, barking and nuisance

Stock Control

We provide livestock control services for wandering animals, ensuring community safety through the removal of nuisance stock.

LEADERSHIP & GOVERNANCE

Community Representation (Long Term Planning, Elections, Governance)

We provide for district representation and governance, elections, community engagement, policies, annual reporting and planning, and long term planning. We support and encourage community participation in

Māori Relationships

We develop relationships with tangata whenua, and promote and facilitate Māori participation in decision-making through the Maori Standing Committee, and by promoting the use of te reo Māori.

Economic Development

We provide district promotion, tourism services, and manage policy as it relates to our economy. We provide the Visitor Information Centre and implement the Economic Development Plan.

We provide corporate services which include customer services, finance, administration, information technology, business support, human resources, records, archives, project support, rates services, legal compliance, policy development, and official information. We manage and deliver these services in an efficient and responsive manner.

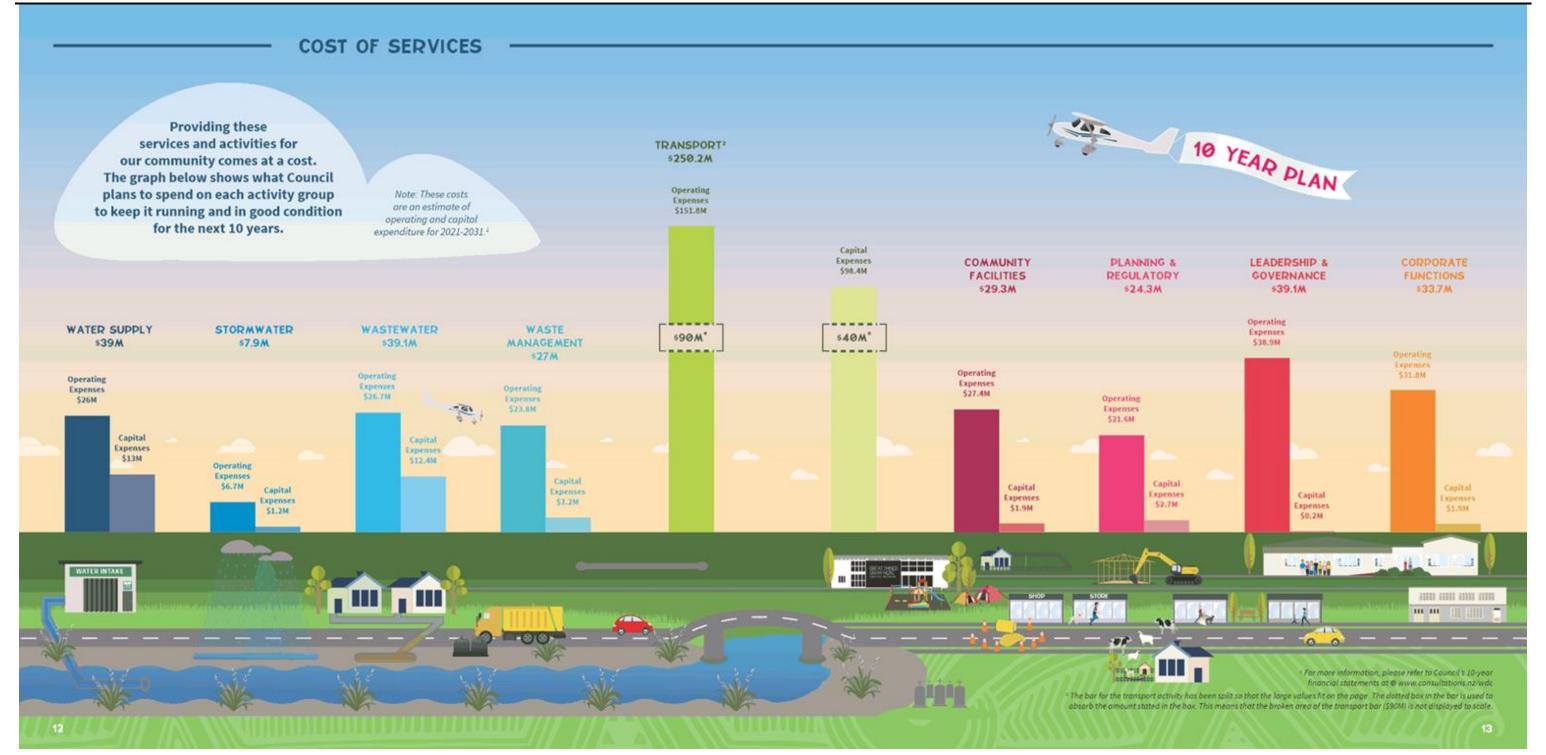
We provide property services for the camping ground, information centre, community halls, pensioner housing and commercial property, in an efficient and responsive manner that ensures our properties are safe and wellmaintained.

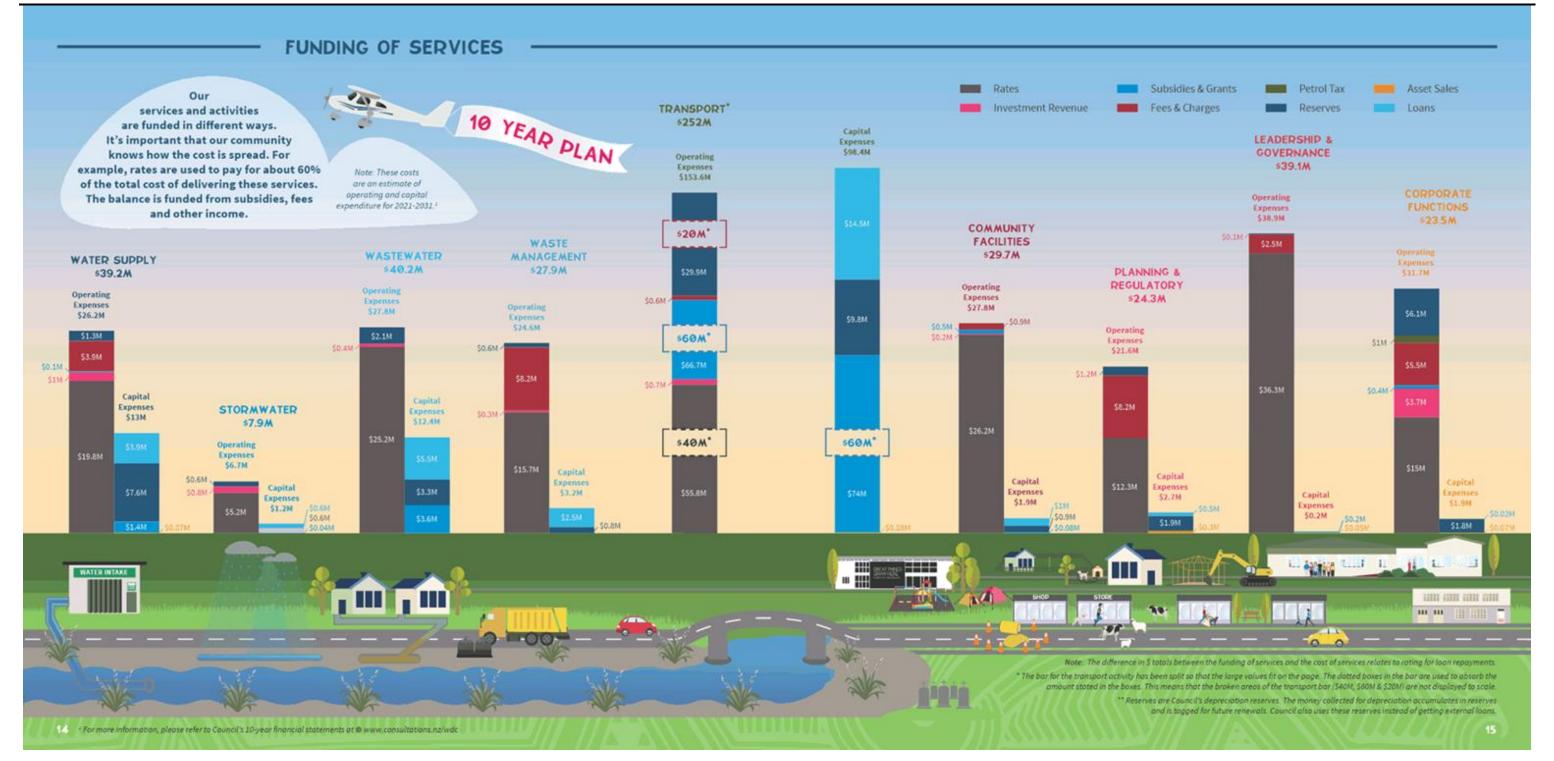
Corporate & Funds Management

We hold investments that support the provision of sustainable infrastructure and services. This includes managing cash, debt, equity and property investments. We operate treasury services that provide low-cost funding for projects, immediate funds for emergencies and day-to-day funding.

Note: These are high-level levels of service statements. Full level of service details, activity outcomes and performance measures and targets for all activities are provided in Council's Long Term Plan Activity Management Plans and Asset Management Plans. For more information, please refer to @ www.consultations.nz/wdc







Capital

OUR INFRASTRUCTURE

OUR KEY ISSUES The following issues will be at the forefront of our planning on levels of service:

development options.

Legislative and policy change will impact the planning and delivery of our activities. Climate change effects and weather events will impact on our infrastructure.

Council's infrastructure-based services include the provision of drinking water, stormwater networks, wastewater systems, waste management facilities, a roading network and airport. Delivering these levels of service helps us look after the wellbeing of our people and district.¹

Council's Infrastructure Strategy outlines the principles that guide the management of these activities and identifies the significant issues we will face over the next 30 years.1 It shows how we plan to respond to these issues and what this will mean for the future of these activities and the people who use them.

This strategy is a major shift from previous versions, providing a greater level of rigour and sophistication in the planning for the key asset classes than the district has had before.

dialogue with Government on the pressures upon Councils.

effects on roading, and assess land use change and impacts.

Kotabi.

Land use change will impact on our infrastructure and levels of service.

Affordability challenges are the reality of having a small rating base.

We will respond by identifying alternative funding sources, considering how rates are

Principles

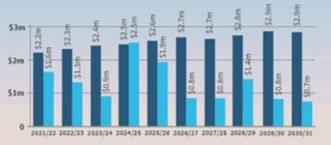
In developing the Strategy, the following principles are used to guide our decisions on levels of service:

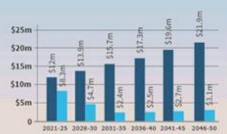
- · Prudent financial management
- · Proactive provision and management of assets
- · Integrated provision of infrastructure
- · Making the best use of existing investment
- · Robust asset management practices
- · Partnership with Māori

Council's key issues around the water supply activity include 3-Waters reform and changes to legislation, the effects of climate change on supply sources, identifying an alternative water source for the township, water network losses and the uncertainty around conditions for upcoming resource consents. Council will need to spend more than the annual depreciation charge over the next 10 years. Over the 2024/25 and 2025/26 years, Council will spend \$3.2M on replacing pumping mains and intakes. These will be funded through loans due to insufficient reserves.²

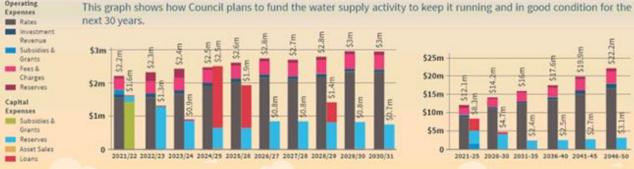
WATER

This graph shows what Council plans to spend on the water supply activity to keep it running and in good condition for the next 30 years.















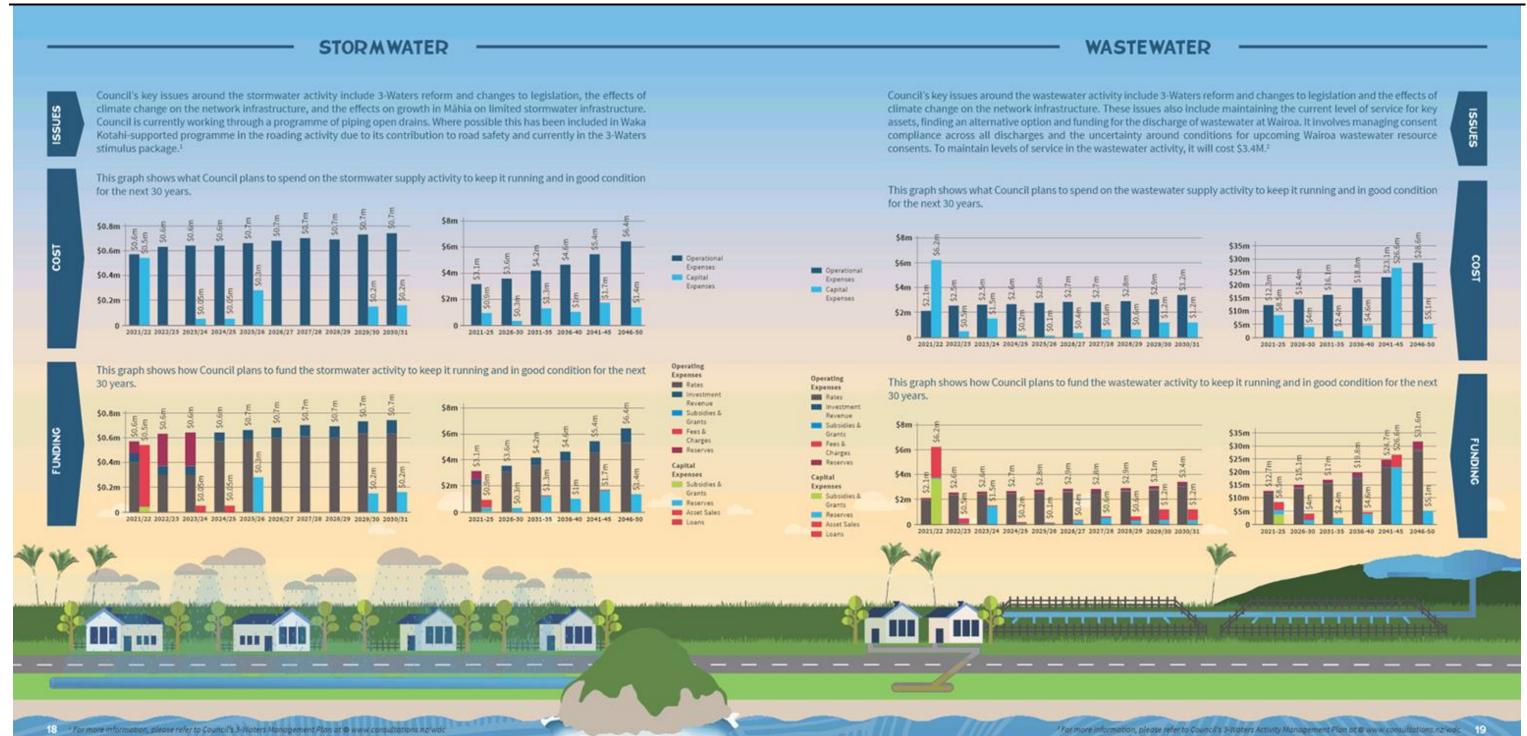


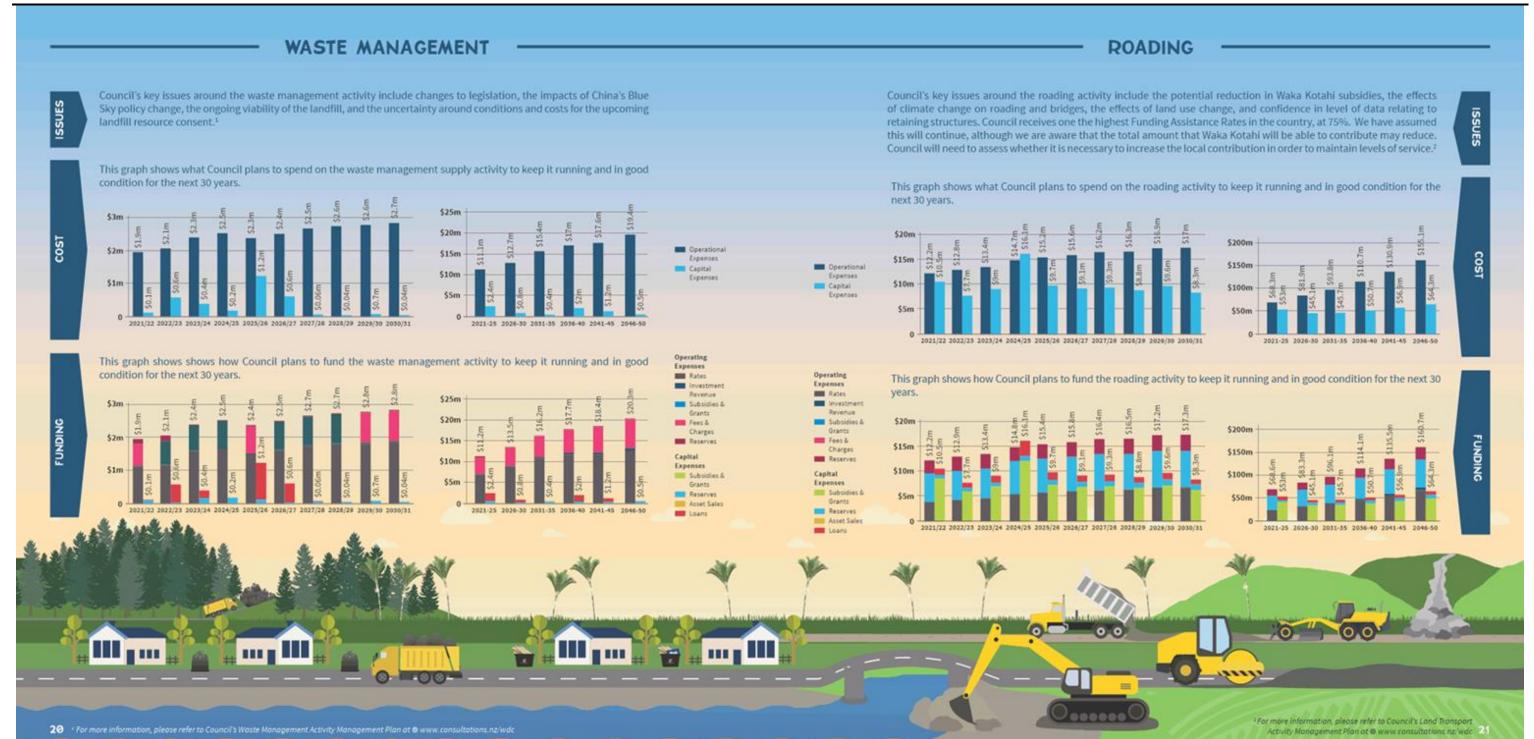


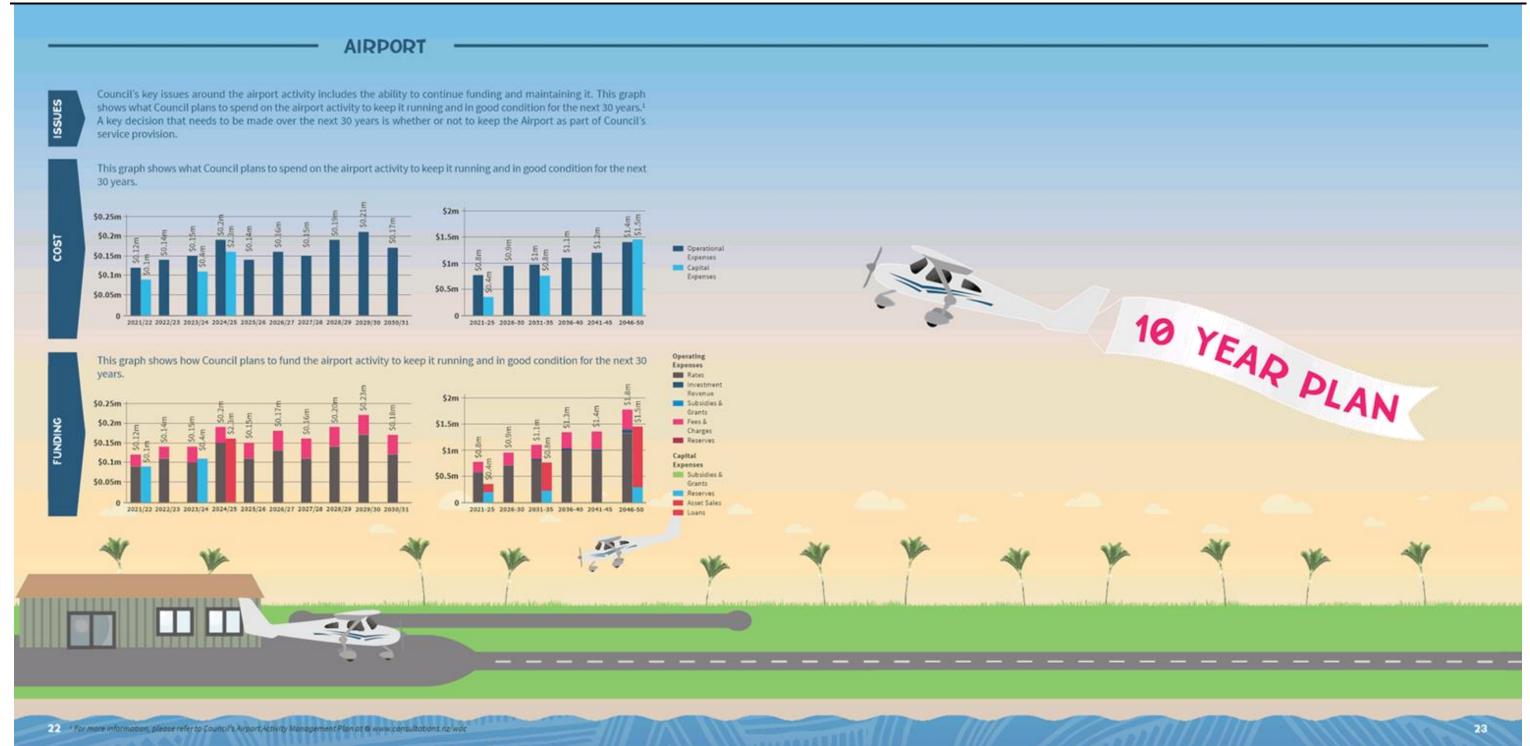
For more information, please refer to Council's Infrastructure Strategy at ⊕ www.consultations.nz/wdc

For more information, please refer to Council's 3-Waters Activity Management Plan at © www.consultations.nz/wdc 💜

Page 20 Item 5.1- Appendix 1







OUR FINANCES

Our Finances

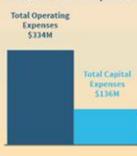
activities. Decisions about how these will be funded will be guided by Council's Financial Strategy.1

The Financial Strategy outlines the issues and challenges that affect Council's dollars, and explains how we plan to respond to ensure an ongoing level of service to our people. As we move forward, the Strategy will guide Council's financial decisions so that it can continue to deliver what our community needs for the next decade.

Facing the Challenges

Council strives to deliver its services in an affordable way, but faces significant challenges. Over the next 10 years, it will cost Council about \$334 million to deliver its activities and about \$136 million to keep its assets in good condition. The graph below shows the total operational expenses versus the total capital expenses for all Council's activities.

Council's Total Expenses

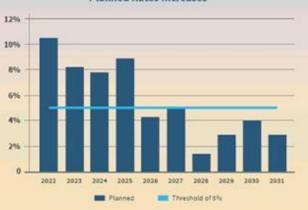


For more information, please refer to Council's Financial Strategy at @ www.consultations.nz/wdc

Over the next 10 years, Council will deliver a wide range of services and Over the years, Council has kept rates low for its community by using its reserves and borrowing and not rating for all depreciation. It has also sold surplus assets and deferred expenditure. This approach has kept average increases below five percent, but it is not sustainable. We must now do something about it.

> In order to catch up and keep up, rates increases will need to be higher for the next few years. It is a responsible approach that will help ensure we can continue to deliver what our community needs, now and into the future. The graph below shows the planned average rates increases for the next 10 years.

Planned Rates Increases



Objectives

Council's aim is to be financially sustainable. It will do this through a funding approach that is simple, affordable and appropriate. This will help Council reach its objectives, which include:



- · Certainty of rates increases
- · Optimising external revenue
- · Value for money
- · Intergenerational equity
- · Manageable debt

This table shows how Council's approach to funding relates to these objectives.

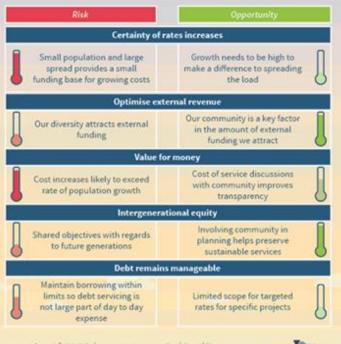
	Simple	Affordable	Appropriate
Certainty of rates increases		~	1
Optimise external revenue	1	1	1
Value for money		✓	V
Intergenerational equity	~	~	~
Debt remains manageable	1	~	~

Planning

The following issues will influence Council's ability to achieve it's objectives: population, economic factors, land use and funding infrastructure.

1. Population

We have a small ratepayer base over which to spread the high cost of Council's activities. Delivering affordable levels of service is a challenge, but we do it in the most sustainable way we can. This table shows Council's assessment of the risk that this area presents to achieving our objectives and the degree to which opportunities may be developed to contribute to positive outcomes.





2. Economic Factors

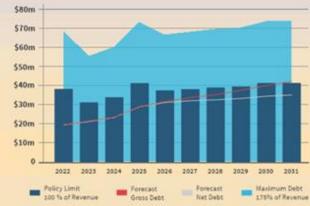
Local economy

Our main industries are farming and forestry. AFFCO is the largest single employer and a significant contributor to export GDP. In Måhia, tourism opportunities are expected, with regular launches by RocketLab. In the property area, house values have risen resulting in a sharp increase in the demand for real estate and development across the district.

Ability to borrow

To pay for its capital works programme, Council will need to borrow about \$3 million extra every year for the next 10 years. By 2030/31, our gross debt will be \$42 million, which is manageable but more than previously anticipated. We will respond by borrowing up to levels that are prudent, that is 100% of revenue, and will rate for the repayment of this debt rather than through depreciation. This will ensure that the community that benefits from this infrastructure pays its share, and from 2026 will enable Council to repay some of this debt, as shown in the graph below.

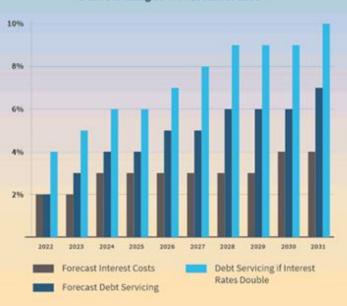
Ability to Borrow



Cost to borrow

Interest rates may increase making the cost to borrow to fund our works programme more expensive. We have responded by carefully assessing our ability to service debt and modelling our own debt servicing measures to ensure that the debt remains affordable. Council will maintain a borrowing cost limit of 10% of revenue (excluding Waka Kotahi subsidies). Debt servicing includes the interest expense and the amount for loan repayments, as shown in the graph below.

Debt Servicing as % of Local Revenue



Inflation

We are faced with rising costs. Prices on major contracts for roading and water have been significantly higher than inflation adjustments. Increasing requirements for safety and compliance are affecting the cost to provide services. Our dependency on Waka Kotahi subsidies may mean that price changes limit the work we can deliver. We will respond to price increases by developing smart procurement techniques, managing our contracts carefully and budgeting in a disciplined way. The table below outlines the risks and opportunities in relation to our economic factors.

Certainty of rates increases Small population presents Limited investment holdings exposure to extreme changes and modest returns in inflation or interest rates Optimise external rev ong relationships with Potential reduction in funding, funders have seen Wairoa some exposure on what can be achieve above average delivered investment Some revenue may not increase at same rate as costs interest rates

Already benefiting from low

Funding plans in place to deliver same levels of service in future

Economic recovery stimulus packages have delivered improvements to infrastructure and facilities

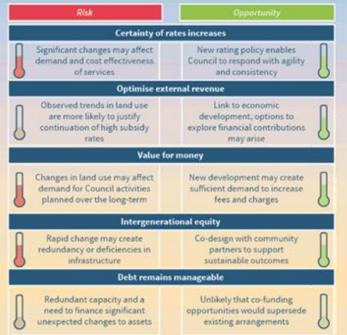
Debt used as part of balanced funding approach and repayments included in funding plans

Capacity built in to take advantage of refinancing

3. Land Use

Certain land use changes in our district impact on our roads and the cost to maintain them. These include changing the land's use from farming to forestry. We will prioritise our work to meet this change in demand.

Residential growth will impact on our stormwater networks. We will respond by making improvements to Māhia's stormwater system. We will seek to ensure an appropriate distribution of funding needs through rates, with the features of our new rates review addressing the impact of land use. The table below outlines the risks and opportunities in relation to our land use.





Page 25 Item 5.1- Appendix 1

4. Funding infrastructure

Council-owned assets are valued at more than \$274 million. Much of the district's key activities are delivered utilising Council-owned infrastructure and assets. The cost of renewing these can be considerable and requires careful planning and decision-making.

Depreciation

Depreciation represents the cost of using assets and is a significant component of Council's operating expenditure. Council collects money by rating for depreciation over the life of an asset, so it has money set aside for when the asset needs replacing.

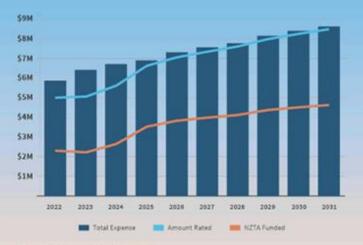
Depreciation spreads the capital cost of assets over their useful lives, so each generation of ratepayers pays their fair share for the use of the asset

Council generally rates for depreciation on assets it expects to replace or renew in the future, where no preferable alternative funding source exists. The money collected for depreciation accumulates in reserves and is tagged for future renewals ensuring Council's assets are capable of delivering the same levels of service to future generations.

In recent years, Council has exercised judgement in the amount of depreciation it has rated for. Revaluations of Council's infrastructure assets in 2020 indicated Council's depreciation expense is now 17% higher, equating to 3.1% of a rates increase. However, Council's sustainable funding approach means it will not rate for depreciation where other funding sources are available.

The graph on the right shows the total depreciation for all activities and the amount to be rated. These adjustments mainly relate to infrastructure but in the first three years we have reduced this amount for all assets.

Covering Depreciation Expenses



Depreciation and infrastructure

Over the next four years Council will be playing catch up on infrastructure funding. To alleviate some of the immediate rates burden Council will reduce the amount it will rate for depreciation which will help smooth out rates increases. Council does not rate for the portion of depreciation where it expects that renewals will be paid for through Waka Kotahi capital subsidies.

The \$11.04 million that Council has secured through the Three Waters Reform stimulus package will be invested in renewing and upgrading water utilities across the networks. Some of this work would otherwise have been paid for out of depreciation reserves, with this additional funding enabling Council to reduce the amount it will rate for depreciation on these assets.

In addition, Council has examined its Capital Works programme for the next 30 years, and reduced the amount rated for depreciation in several activities over the next three years. It has selected areas where there are sufficient reserves to cover the forecast expenditure in the medium-term and enough time to start replenishing these reserves to fund expenditure in the longer-term. This will apply to water utilities, footpaths, waste management, buildings and plant.

The risk associated with this strategy relate to the following assumptions:

- 1. The accuracy of expenditure and inflation forecasts
- That the Funding Assistance Rate from Waka Kotahi will remain constant into the future
- That the assets will continue to deliver desired levels of service throughout their useful lives.

This situation will be monitored and if circumstances change it may be necessary to adjust the amount of depreciation that is rated. If an adjustment is necessary Council's financial strategy has allowed sufficient borrowing capacity to accommodate unforeseen events.

The Infrastructure Strategy summary shows what Council plans to spend on the key infrastructure activities and assets to keep them running and in good condition for the next 10-30 years². Key issues to plan for include:

Water

- 3-Waters reform stimulus funding will support capital expenditure in 2021/22.
- Despite this, Council will need to spend more than the annual depreciation charge over the next 10 years. In 2024/25 and 2025/26, Council will spend \$3.2M on replacing pumping mains and intakes. These will be funded through loans due to insufficient reserves.

Stormwate

- Council's programme of piping open drains has partly been included in the Waka Kotahi programme.
- Capital expenditure is expected to be \$1.2M for the next 10 years.
- · We cannot assume that future stimulus funding will be available.
- We will not rate for depreciation where other funding sources are available.

Wastewater

- Council will use some of the 3-Waters reform stimulus funding for its pipe lining programme and renewals.
- To maintain levels of service, it will cost Council \$3.4M, for the next 10 years.
- Council continues to work through its wastewater discharge consent renewal.

Roading

- Council will spend \$59M more than the annual depreciation charge due to deferred renewals in the past.
- Emergency events relating to weather are becoming more frequent.
- Council is reliant on Waka Kotahi subsidies, but must rate for depreciation to pay Council's share. Council needs to assess whether to increase local contribution.

+ For more information on Council's Infrastructural Activities, please refer to Council's Infrastructure Strategy or Activity Management Plans at @ www.consultations.nz/wdc
² For more information, please refer to Council's Forecasting Assumptions
at @ www.consultations.nz/wdc



30 APRIL 2021 EXTRAORDINARY COUNCIL MEETING

A NEW RATING MODEL

A new rating model reflecting Council's goal of a less complex system The rates review began last year in response to ongoing issues with the that is affordable and appropriate was adopted in January 2021. The new rating system will take effect from 1 July, 2021.

The new model has resulted in a General Rate that is based on Capital Value. It moves 10% of the Water, Wastewater, Stormwater and Waste Management Rates to the General Rate and moves 50% of the Uniform Annual General Charge to the General Rate. These changes reflect the benefit the whole district receives from these services.

The General Rate has six differential² categories:









Differential **General Rate Differential Categories** Factor³ Commercial 1.6 4.0 Forestry Residential A (Capital Value less than \$400,000) 1.0 Residential B (Capital Value greater than or equal 8.0 to \$400,000 and less than \$600,000)) Residential C (Capital Value equal to or greater 0.7 than \$600,000) 0.7

old system being outdated and overly complex with 14 differentials across 34 rate types. The review simplified the rating system and transferred rates from the residential and commercial sectors to the rural and forestry sectors. The new system improves rates affordability for many people, by reducing the rates for many residential and small commercial properties across the district.

The new system is a component of the Revenue and Financing Policy^a, which was consulted on and updated for inclusion in the Long Term







RATES INCREASES

Long Term Plan Rates Increase

The average rates increase for 2021/22 is 10%. Individual ratepayers will be affected differently depending on the value, location and type of property they own. The rates are calculated based on provisions within Council's Revenue and Financing Policy.

The graph below shows the proposed average rates increases for 2021/22 alongside the proposed average rates increases for the ten years to 2031, by sector and for the whole district.

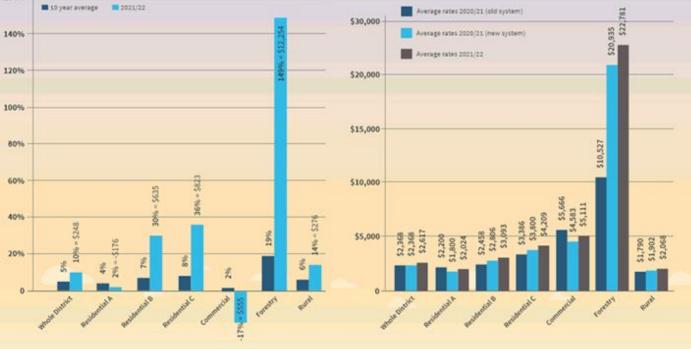
Old system vs. new system

The graph below demonstrates the difference that the new system makes to ratepayers across the district. It compares the average rates of the current year (2020/21) using the old system to the average rates of the current year if the new system had been applied. It also shows the proposed average rates for 2021/22 using the new system.

Average Rates Comparison: Old System vs. New System

Proposed Average Rates Increases







[•] For more information on Council's rating system, please refer to the Rating Funding Impact Statement at © www.consultations.nz/wdc.

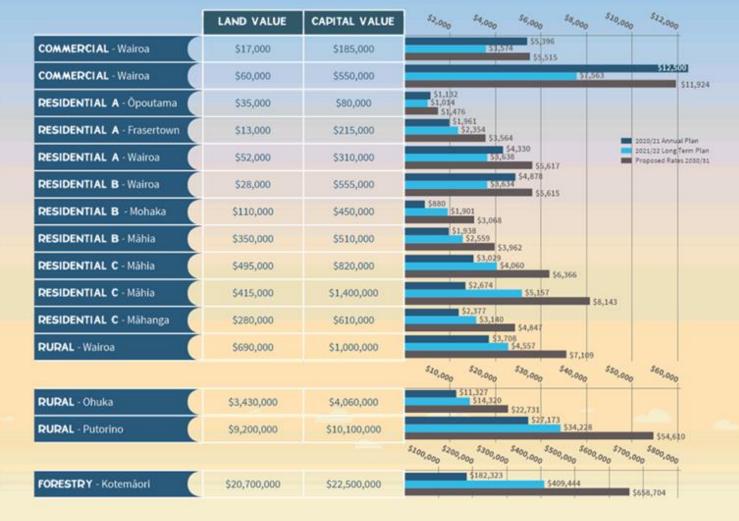
* Differentials determine the application of the General Rate, with each rating category attracting a different weighting.

* These are the factors proposed for the year commencing 1 July 2021. The new rating system is designed to enable these factors to be reviewed and adjusted if circumstances change in the future.

^{*} For more information, please refer to Council's Revenue and Financing Policy at @ www.consultations.nz/wdc

SAMPLE PROPERTIES

This graph demonstrates what Council's plan using the new rating system will mean for a representative sample of ratepayers. It compares the rates for 2020/21 (old system) to those proposed for 2021/22 (new system), and the proposed rates for 2030/31.



WHAT MAKES UP YOUR RATES

The graph below shows the proportion of total rates allocated to Council's rate types. It identifies the different rate types and what activities they fund

RATE TYPE	FUNDS	PROPORTION OF TOTAL RATES
Drainage	Stormwater activity	2.39×
General Rate	Roading activity, parks and reserves activity, regulatory services, cemeteries, community halls, parking, some economic development, community support and visitor information costs, airport, part of environmental health, the camping ground, 10% of the district-wide water, sewerage, stormwater and waste management costs	58.49*
Sewerage	Wastewater activity	10.88*
Waste Management	Waste management activity	6.55×
Wastewater Schemes	Repayment of the capital funding for the Māhia and Ópoutama wastewater schemes.	0.64*
Water Supply	Water supply activities in Wairoa, Frasertown, Māhanga and Tuai.	8.38×
Uniform Annual General Charge (UAGC)	Community representation, Māori liaison, property, the Library, the Community Centre, and some economic development, community support and visitor information costs.	12.67×



OUR PROJECTS WHERE YOUR RATES GO The graph below shows the proportion of total rates allocated to fund Council's key activity groups. 1 I DUST IMPACT 2 | BLUE BAY WASTEWATER UPGRADE To fund the water supply activities in the Wairoa District. Council owns and operates water supply systems in Wairoa, Frasertown, Tuai, Blue Background WATER SUPPLY Bay (non-operational) and Måhanga (pending outcomes of 3-Waters The impacts of land use changes and forestry harvesting cycles on our The discharge at the Blue Bay Wastewater Treatment Plant does not meet resource consent conditions. A series of upgrades to the plant are Reforms). rural roads, and especially unsealed roads, present an ongoing issue for residents. Council funds work to mitigate and reduce these impacts proposed to fix this issue, including the expansion of the disposal field To fund the wastewater activities. Council owns and operates waste 2× which meet Waka Kotahi standards. Multiple sites were completed in order to properly disburse the treated discharge. This project started STORMWATER during the 2018-2021 period. More will be completed during 2021-2024. in 2020/21, costs below relate to LTP Year 1. water systems in Wairoa, Tuai, Māhia and Òpoutama. Update To fund the stormwater activities. This consists of a network of pipes, Parklink have completed a design for the plant upgrades which are WASTEWATER open drains and outlets, and relates to the Wairoa urban area, Tuai scheduled to begin in May/June 2021. Investigations into the upgrade of village and Mähia Beach. the disposal field are taking place with the project due to be completed in July/August 2021. WASTE MANAGEMENT To fund the waste management facilities. These provide a service by **Benefits and Consequences** which refuse can be disposed of in a controlled manner. Improved environmental outcomes with higher quality treated effluent that is discharged within consent limits. More discharge capacity for To fund the roading activities to ensure the safe and efficient flow of all peak times and shock loading. traffic. To fund the airport activity to maintain an operational facility in the district. 10 YEAR PLAN To fund and service public cemeteries, operate parks and reserves, fund COMMUNITY the Library, and play a role in supporting community events, initiatives FACILITIES and facilities, including the Community Centre, Museum and Theatre. To fund Council's regulatory activities including resource planning, PLANNING & environmental health, building control, liquor control, dog control, REGULATORY livestock control, and general bylaw enforcement. To fund community representation, which includes elections, governance, LEADERSHIP & administration and long-term planning. To fund Māori relationships and GOVERNANCE economic development, tourism and the information centre. To fund Councils' Corporate Services which include customer services, finance, administration, information technology, business support, CORPORATE human resources, records, archives, projects support, rates services, legal **FUNCTIONS** compliance, policy development, official information, property services, property investment and funds management.

Water loss is the key driver for the installation of smart water meters. Managing water loss will allow more capacity in the reservoirs during times of emergency. Other benefits include less water production costs, less energy costs and a lower impact on the wastewater system. Backflow preventors will also be installed to add another layer of protection to water quality. This project started in 2020/21, but costs below relate to LTP Year 1.

Update

Fulton Hogan have been awarded this contract with the project having begun in March 2021. Every water toby in Wairoa and Tuai will be replaced. This project is due to be completed in March 2022.

Benefits and Consequences

Reduced water loss, lower production costs, more capacity in times of emergencies. Improved water safety with backflow preventors installed.

III , ...











3 |SMART METER INSTALLATION (WAIROA TOWNSHIP) 4 | WASTEWATER TREATMENT PLANT UPGRADE

Discharge to land by irrigation of local farms

A goal of the Wairoa community is to improve the health of the Wairoa River. It is clear that the entire community would like to see wastewater taken out of the Wairoa River and irrigated to farmland. Irrigating treated effluent to land will remove some of the discharge from the river and satisfy cultural and community expectations. Feasibility is ongoing with investigation into the available land area and suitability for discharge. This project started in 2020/21, but costs below relate to LTP Year 1.

Feasibility is still being determined and Council have partnered with Lowe Environmental Impact. Discussion with landowners regarding their requirements is ongoing with commitment given to irrigating approximately 10 ha of an adjacent property. A further landowner has agreed in principle to accept water for irrigation. The necessary investigations and approvals are needed.

Some options which could be implemented include: 1) Meeting compliance: While not granted yet, the proposed consent would be the least expensive option. 2) River discharge for 50 % days within 5 years: In addition to meeting compliance requirements, Council could look to only discharge to the river 50 % of the time. 3) River discharge for 50 % days within 15 years: A more affordable and realistic option to secure funds could see the option above implemented over a longer term of 15 years. 4) River removal: 100 % removal of the discharge from the river is an aspiration most of the community would like to see. This is the most significant and expensive option, should it actually be feasible.

Benefits and Consequences

Satisfying cultural and community expectations of reducing the wastewater dsicharge to the river. Improving environmental outcomes.







THE RESIDENCE OF THE PARTY OF T



5 | WASTEWATER TREATMENT PLANT UPGRADE **UV** filtration

Background

The new wastewater consent requires UV for the removal of pathogens and filtration treatment to achieve new consent condition standards. This will increase the treatment capacity from secondary to tertiary. Appropriate UV and filtration methods are currently being investigated. This project started in 2020/21, but costs below relate to LTP Year 1.

Physical work is expected to begin at the end of 2021, depending on the outcome of the initial investigation. The design of this system requires confirmation of the targeted ranges of wastewater flow capacity and treatment performance. This will see common discharge facilities constructed from the new UV system's outlet, as budgets allow, for irrigation and the discharge to the river.

Benefits and Consequences

Improved quality of discharged treated effluent. Better quality discharge to river removes public health risks potentially caused by this discharge and could open up more options and landowner acceptance for land







6 | WASTEWATER TREATMENT PLANT UPGRADE

Primary treatment upgrade

Background

This is included as part of the overall community goal to improve the health of the Wairoa River. This component of the wastewater treatment plant (WWTP) upgrade includes the installation of an inlet screen at the Wairoa WWTP to remove debris before the treatment process. Desludging of the aerated pond is also included which involves removal of sludge to a lined dewatering area, to improve the efficiency of the pond. This project started in 2020/21, but costs below relate to LTP Year 1.

The lined dewatering area has been installed. Desludging is underway. An order has been placed for an inlet screen which will be installed mid-2021. Investigations into alternative and additional primary treatment options have commenced.

Benefits and Consequences

Improved primary treatment of wastewater. This will improve the performance of oxidation ponds and the quality of effluent discharged to the surrounding environment.











7 | STRUCTURAL BRIDGE REPAIRS

Background

Bridges are an important part of our infrastructure, so need to be kept in good condition. Council is proposing funding over three years to carry out structural repairs on bridges in the district. This work coincides with the bridge strengthening activity.

Update

Structural bridge repair works were completed annually through the 2018-21 period, and will continue through 2021-24 to ensure accessibility is maintained.

Benefits and Consequences

By doing this work we will extend the life of these assets, and ensure a resilient and robust bridge stock, which will continue to connect communities and improve the accessibility of our network.









8 | PUMP STATION RENEWALS

Background

Council has planned to upgrade its aging pump stations to provide further resilience and to modernise them. The project is currently being scoped. A priority list is being developed to determine where it is best to spend allocated funding.

Benefits and Consequences

Improved reliability of our wastewater pump stations reducing the need for discharges to the river.







Funding Som 511M Stimulus

9 | WASTEWATER PIPE RENEWALS & RELINING

Background

Stormwater has major impacts on our wastewater network. This project is an acceleration of Council's ongoing Inflow and Inflitration project which aims to prevent stormwater flowing in to the wastewater network. This project started in 2020/21, costs below relate to LTP Year 1.

Update

Five years worth of business-as-usual pipe relining will have occurred before March 2022. Stage One began in April 2021, to be followed by work in October 2021 and then in February 2022.

Benefits and Consequences

Pipe relining will contribute to the prevention of stormwater infiltration to our wastwater network. It will reduce loading on the wastewater treatment plant during periods of heavy rainfall, which will remove the need for emergency discharges.







Funding Source \$11M Stimulus Fund

10 | MAHIA CONNECTIVITY AND RESILIENCE IMPROVEMENTS (ROADING)

Background

Māhia is considered a vital part of the district and it is under threat from coastal erosion. This is a continuation of a project linked to strengthening parts of Nuhaka-Ōpoutama, and Māhia East Coast Roads to ensure long term access.

Update

Multiple dropout repairs were completed in the 2018-2021 period and these will continue in 2021-24. The Blowhole is a significant risk for Council. This is a key project within the Regional Land Transport Plan.

Benefits and Consequences

Increased coastal resilience. If this is not done there will be serious connectivity problems between Māhia and the rest of district.



\$690k (excl. blowhol



25% WDC 75% Waka Ko



11 | DRAINAGE IMPROVEMENTS (ROADING)

Background

There is a need for culvert capacity upgrades due to climate change and weather events. Piping open drains is a priority which will improve the stormwater network, roading network, and safety for road users. Drainage will be given increased focus over the 2021-24 period to improve network resilience and minimise the impact of storm events.

Benefits and Consequences

A more resilient and accessible roading network for our community.









12 | EXPANSION OF RURAL RECYCLING CONTAINERS

Background

Delivery of rural recycling services is inconsistent across the district. The intention is to improve this service delivery and standardise the service. This will be in the form of drop-off containers located in strategic rural locations around the district, delivered over two years.

Benefits and Consequences

Improved recycling rates for rural areas, consistency in service levels, reduction in fly dumping and associated clean up costs.









13 | PGF BRIDGE STRENGTHENING

Background

Bridges are an important part of our infrastructure, so need to be kept in good condition. Council aims to carry out strengthening work and structural repairs on a number of bridges across the district. A bridge strengthening programme was endorsed in 2018-21 period to improve the resilience of our road network, in response to legislative changes. This programme is providing economic benefits for current and future land use in the district. It includes accommodating increased dimension heavy-production motor vehicles (HPMV) on our roads.

Update

PGF funding has allowed Council to undertake multiple assessments of bridges and get better understanding of the bridge stock, and also complete bridge strengthening projects. The next three years are key to continuing the work that has already been done.

Structural bridge repair works were completed annually through the 2018-21 period, and will continue through 2021-24 to ensure accessibility is maintained.

Benefits and Consequences

By doing this work we will extend the life of these assets and ensure a resilient and robust bridge stock, which will continue to connect communities and improve the accessibility of our network.







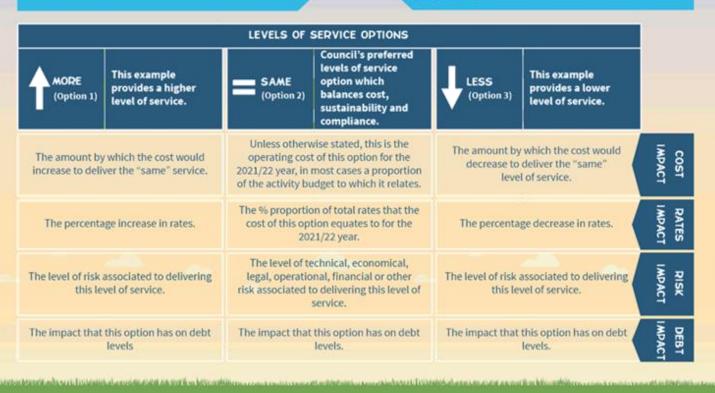


LEVELS OF SERVICE SCENARIOS

The 2021-31 Long Term Plan consultation focusses on Levels of Service¹ and what the community expects from Council. This is your chance to tell us the standard at which we should deliver our services. We want our community to have meaningful input into the 10 year vision and to help people understand what it takes to run the district, and how, by changing the levels of service, that can affect the cost to Council and the community.

The scenario options that are identified as same reflect what Council has planned to deliver over the next 10 years in order to ensure sustainable, affordable and compliant

This section takes a Levels of Service scenario-based approach where you can choose whether to spend more, the same, or less on a service, and see how that decision impacts on cost, rates, risk and debt. For each of the eight scenarios below, we invite you to choose a more, same or less option, and record your preference in the feedback booklet.



Levels of service refers to the standard or level at which our activities are provided to the community. It means how much of a service is done, and what you get for it.

Page 32 Item 5.1- Appendix 1

SCENARIO 1 Unsealed Roads

Background

of Council's community outcomes is connected communities, it is roads more frequently, we need to apply the right amount of aggregate important that we keep the unsealed roads at a standard that enables in the right areas to keep our unsealed roads safe and trafficable.

ongoing maintenance.

Unsealed roads make up 64% of the roads in our district. Since one our community to connect in a safe way. With heavy vehicles using the

+\$714,0001 \$951,000 -\$396,000 (WDC share: \$237,000) Capital cost (WDC share: +\$178,500) (WDC share: -\$99,000) If upgrade: additional depreciation If upgrade: additional depreciation If upgrade: additional depreciation + interest foregone = \$5,949: 0.04% + interest foregone = \$2,475: 0.02% + interest foregone = \$4,463: 0.03% If renewal only interest foregone If renewal only interest foregone² If renewal only interest foregone \$893: 0.01% =\$1,190: 0.01% = \$1,190: 0.01% Medium Medium - High High Reduction in reserves Reduction in reserves Reduction in reserves \$415,500 \$237,000 \$99,000 This option increases the resilience This option maintains current levels of the roads enough to handle the increased levels of forestry and heavy of service, but does not address issues This option offers a reduction in cost but significant cost implications in the midvehicle use. It supports the objective of resulting from increased heavy vehicle roads that support safer travel. However, use. Levels of service may reduce over long term. Levels of service will continue this comes at a significant capital to decrease. Less aggregate on the roads time. cost. More gravel would increase skid means that over time maintenance costs resistance and therefore safety levels. will increase. PREFERRED OPTION Increased road quality means less

SCENARIO 2 Sealed Road Resurfacing

Background

The roughness of a sealed road is a measure of the ride quality of the provide an indication on the state of our sealed roading network. The complete, the better ride quality we get.

level of roughness and ride quality across our network is linked to the road used by Council and Waka Kotahi. The results of these measures amount of resurfacing that gets completed every year. The more we

			SERVICE OPTIONS	LEVELS OF			
	85% of sealed roads are smoother than the specified threshold, 16km of resurfacing	LESS (Option 3)	90% of sealed roads are smoother than the specified threshold, 22km of resurfacing	SAME (Option 2)	90% of sealed roads are smoother than the specified threshold, 28km of resurfacing	MORE (Option 1)	
LANDACT		-\$400,000 (WDC share: -\$100,000)		(WDC si	+\$400,000¹ (WDC share: +\$100,000)		
MPACT IMPACT		-0.05% Loan servicing -\$7,500		0.2% Loan servicing \$23,306		+0.05% Loan servicing \$7,500	
IMPACT	ery High	Very High			Medium		
IMPACT	100,000	\$310,741 -\$100,000		s	\$100,000	+5	
CONSEQUENCES	-\$100,000 This option offers a reduction in cost but significant cost implications in the mid-long term. Costly repairs to remedy increased pavement deterioration and damage could create affordability issues for future ratepayers, and safety issues for road users. Serious safety issues would arise due to increased potholes, uneven surfaces and reduced road grip.		This option maintains current levels of service. Ride smoothness levels would remain at the existing standard. This option supports the objective of roads that support safer travel and affordable levels of service. There would be no progress on clearing the backlog, and delaying this will likely mean we need to spend more at a later date. PREFERRED OPTION		proves service levels as resurfaced, resulting in le in more areas of the tion helps us address the acing not yet completed. It need to be maintained to option supports the lads that support safer positively to a reduction of deaths and serious is an increase in cost.	more roads are a smoother rid network. This opt backlog of resurfa The roads will no as often. This objective of roatravel, and links in the number	



Page 33 Item 5.1- Appendix 1

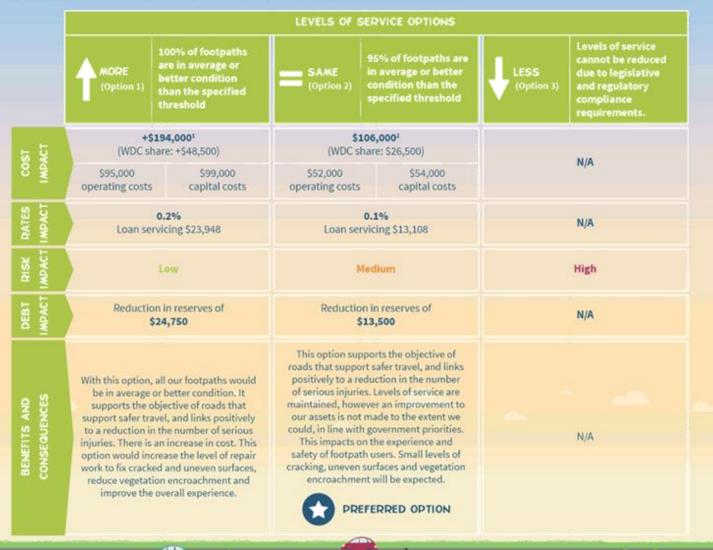
SCENARIO 3 Footpaths

Background

is that at least 95% of our footpaths are in above average condition. This improve our footpaths.

Note: The standard of footpaths cost is approximated from the footpath maintenance and renewals budget 2021/22

The provision of footpaths contributes to Council's community outcome links with the government's goal that more focus be given to alternate of a safe, supported, and well led community. One of our key measures modes of transport. We receive many customer service requests to



SCENARIO 4 Public Reserves Mowing

Background

Council maintains 56 hectares of reserves land in the Wairoa town area. This includes 20 hectares of non-public reserve, namely the grounds of the Wairoa Aerodrome and the Waste Water Treatment Plant. These non-public areas are maintained to a good standard for the benefit of contractors and service users. This scenario offers the opportunity to review the mowing and maintenance frequency to either lower or raise the specifications for these sites. Whilst these sites are not directly accessible or visible to the majority if residents, changes to these maintenance specifications may have impact for the specific service users such as pilots and aircraft operators and contractors.

MORE frequency maintena specificat non-publi	y and ince	SAME (Option 2)	Retain existing mowing frequency for non-public reserves	LESS (Option 3)	Reduce mowing and maintenance frequency on non- public reserves	
+\$20,000		\$	140,000		\$8,000	IMPACT
+0.1%			1%		-0.1%	IMPACT
Low			Low	1	Medium	IMPACT
N/A			N/A		N/A	IMPACT
With this option service i increased, with improve maintenance standards i public reserves. This will in operational cost	ments in to that of cur a higher	and maintenar believed to be operation of th aerodrome. Co	ins the existing mowing nee standards which is fit for purpose for the e treatment plant and losts would remain the same.	from service use to the appear observed safety of The costs of indiv may be higher di access to the sit Excessive vegeta damage to pl Annual reserve would reduce, by	by result in complaints ers and contractors due ance of the areas and properational concerns, vidual maintenance jobs ue to the need to create est through vegetation, sition growth may cause ant and equipment, es maintenance costs ut additional costs may on other projects.	CONSEQUENCES

SCENARIO 5 Wastewater Overflows

Background

Council operates wastewater systems in Wairoa, Tuai, Māhia and Opoutama. Currently, our contractors are based primarily in Wairoa. This means there can be a significant response time for wastewater overflows if they occur in the more remote locations. Our target one-hour response time may not be possible if contractors are located

more than one hour away in another part of the district. This scenario provides the opportunity to establish contractors nearer the wastewater systems outside of the Wairoa township. This would ensure that they would be able to respond within the one-hour time frame, or faster.

			LEVELS OF	SERVICE OPTIONS		
	MORE (Option 1) Immediate to wastewa overflows.	CONTRACTOR OF THE PARTY OF THE	SAME (Option 2)	One-hour response time to wastewater overflows. Not always achievable.	LESS (Option 3)	Levels of service cannot be reduced without creating an environmental or public health risk.
COST	+\$101K			\$2.1M		N/A
RATES	+0.7%			tal cost of the activity, es to 15.1% of rates	N/A	
RISK	Low		1	Aedium		N/A
DEBT	N/A			N/A		N/A
BENEFITS AND CONSEQUENCES	An immediate response to wastewater overflows would ensure that the impact on the environment is kept to a minimum, with resources available in the right locations at the time of request. Whilst this option provides a benefit in terms of environmental impact, there is an increase in cost.		Maintaining the current level of service aims provides a balance between service affordability and reliability. As limited contractor resource is available there is a risk that response times are not achievable. PREFERRED OPTION			N/A

SCENARIO 6 Whiteware Collection Service

Background

Council has previously provided an annual bulk waste and whiteware collection service across the rural areas of the district. This facilitates the appropriate disposal of these items, avoiding issues such as fly dumping. In the 2019/20 Annual Plan, Council decided to reduce this service to take place every other year, as a cost saving opportunity.

In this scenario, the service could returned on an annual basis, or be removed altogether. This service enables residents to dispose of such items correctly items, without incurring the cost of transporting waste into Wairoa or other main centre facilities such as those in Gisborne or Hawke's Bay.

LEVELS OF SERVICE OPTIONS							
MORE (Option 1)	Return to annual whiteware collection service	SAME (Option 2)	Retain biennial whiteware collection service	LESS (Option 3)	Remove biennial whiteware collection service		
	\$20,000 ry other year		\$20,000 y other year		\$20,000 y other year	IMPACT	COST
	+0.05% e over two years)	(average	0.05% e over two years)		-0.05% over two years)	IMPACT	RATES
	Low		Low		Low	IMPACT	RISK
	N/A		N/A		N/A	IMPACT	DEBT
annually (more the likelihood of improving the where these item	t, the service is provided e frequently), reducing of illegal dumping and visual impact of areas ns collect. There is a cost with this option.	dumping and d	ervice. Levels of illegal collections of items are remain the same.	increase in ille items and subs environment. Th	service, with a possible gal dumping of these equent damage to the here would be a modest operational costs.	CONSEQUENCES	BENEFITS AND



SCENARIO 7 Weekly, Recycling & Wheelie Bins

Background

The waste industry is changing nationally, with an increased focus on the management of environmental impacts. This includes recovery of recyclable material, diversion of waste from landfill and reduction of illegal dumping. The Wairoa district has a variety of waste services that are offered to residents.

This scenario provides the opportunity to increase the service levels for large areas of the district by rolling out a wheelle bin collection. This would be funded through the rates of serviceable properties, rather than a user pays service. Every serviceable property would have access to the same frequency of collection and would not be dependent on visits to a landfill or purchase of refuse bags for the purposes of waste disposal.



LEVELS OF SERVICE OPTIONS

MORE

Rollout weekly recycling collection for Wairoa and Frasertown. 3 crates per household. Weekly drop-offs.

Rollout 120L wheelie bins to serviceable properties in Wairoa, Frasertown, Māhia, Nuhaka, Raupunga, Tuai, Waihua, KoteMaori and Mohaka.

The delivery of additional recycling crates for the urban area would make sorting and separation of recyclables a lot easier for residents and would likely contribute to greater recycling volumes. The provision of a wheelie bin collection would likely have a positive impact on illegal dumping, which is costly for Council to clean up. A reduction in illegal dumping would have a positive impact

on the environment. The establishment

of a wheelie bin collection as part of rates

would provide a uniform level of service

across all serviceable properties.

No change in service. Levels of illegal dumping and collections of items are likely to remain the same. Rural areas will continue to have a different level of service across the district.



SAME (Option 2)

Weekly recycling collection for Wairoa and Frasertown. Twice-monthly recycling drop-offs for Māhia and

User pays refuse bags for Wairoa, Frasertown, Māhia, Nuhaka, Raupunga and Mohaka.

Fortnightly recycling collection for Wairoa and Frasertown. Remove recycling drop-off sites for Māhia and Nuhaka and other rural areas

LESS

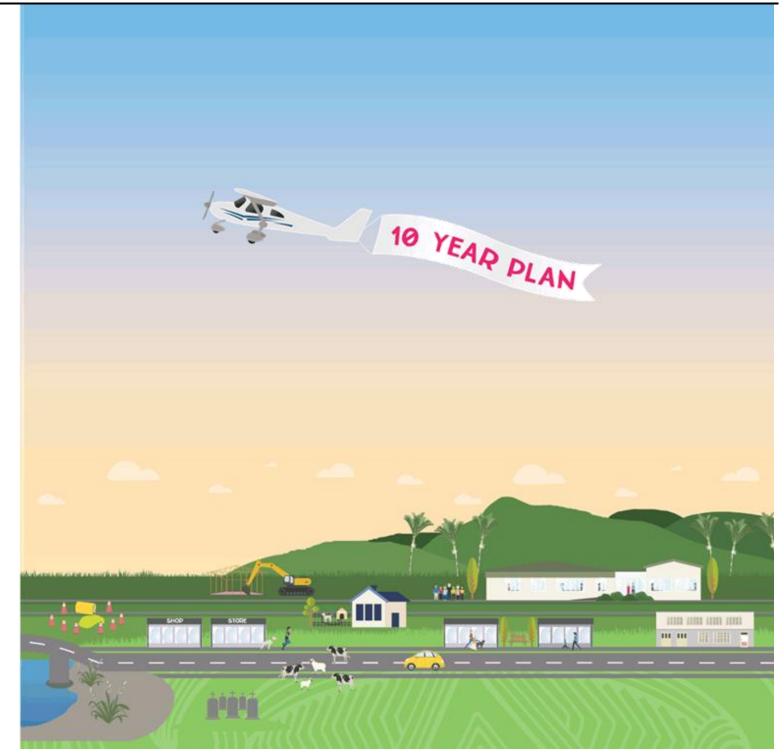
With this option, there would be a reduction in the frequency of services. The impact of this may be an increase in illegal dumping due to non-collection as well as larger volumes being received at drop off points or kerbside collections.

This could create a "shock-loading" situation on the waste operations which could have an impact on reliability e.g. collection vehicles become over full more quickly. The reduced frequency of collection may result in an increase in illegal dumping, which would incur additional unplanned costs to clear up, as well as having a detrimental impact on the environment.

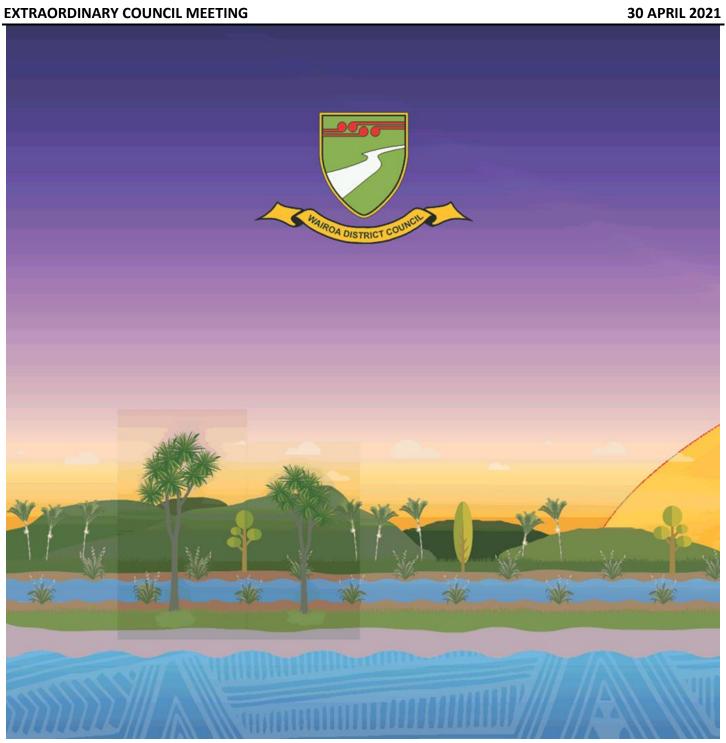


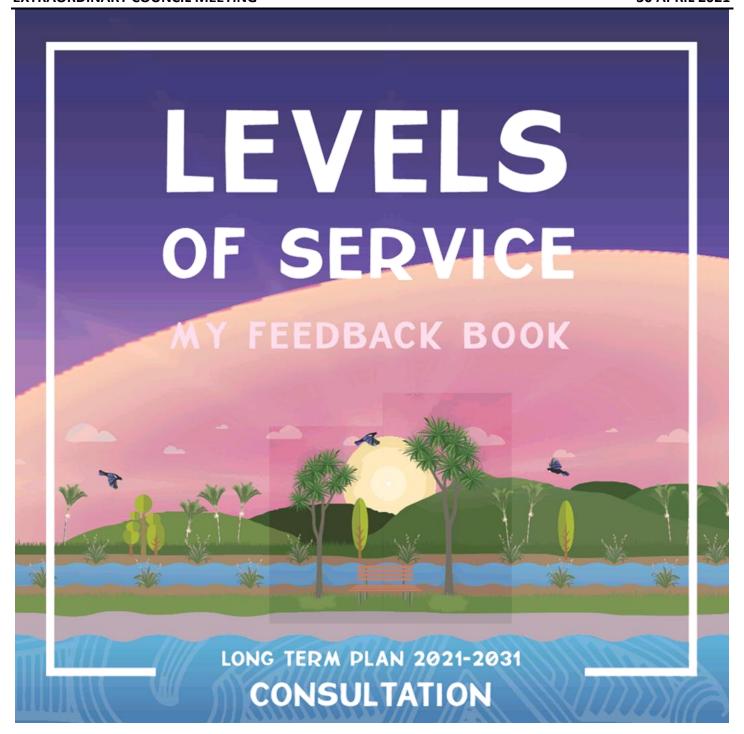
SCENARIO 8 Water Supply Resource Background LEVELS OF SERVICE OPTIONS Council operates two compliants chemes, one for Wairoa and Frasertown, and Include more stringent regulation and current resourcing levels and the other for Tuai. While Council's drinking water activities are may not be sufficient to address this. Additional resourcing in this area managed well, there is currently no dedicated resource for water supply would reduce the likelihood of non-compliance and provide greater MORE SAME LESS compliance management. It is anticipated that upcoming legislative confidence in Council's capacity to deliver future levels of service. (Option 2) (Option 1) (Option 3) changes will impact on Council's responsibilities around compliance **Delivering Council's current levels of** LEVELS OF SERVICE OPTIONS With the new water reforms and Levels of service cannot be reduced service to comply with drinking water increase in compliance, increased without creating an environmental or public health risk. resources to manage these changes. standards MORE SAME LESS (Option 2) (Option 1) (Option 3) The current level of service covers the basic requirements for compliance with existing drinking water standards. With With the new water reforms and Delivering Council's current levels of Levels of service cannot be reduced Additional resourcing in this area would upcoming changes planned, there is a increase in compliance, increased service to comply with drinking water without creating an environmental or help ensure that the community's water risk that current resourcing levels are not resources to manage these changes. standards public health risk. supplies are maintained in line with the N/A sufficient to enable us to comply with any relevant water standards. There would future changes. be an increase in costs. +85K \$885,000 N/A PREFERRED OPTION N/A +0.6% 6.3% Medium High N/A N/A N/A N/A Mi jun





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HAVE YOUR SAY

NOW IS YOUR OPPORTUNITY TO TELL US WHAT YOU THINK.
SIMPLY CHOOSE ONE OF THE OPTIONS BELOW AND SUBMIT YOUR FEEDBACK.



ONLINE

Simply visit our website and complete an online submission.

www.consultations.nz/wdc



TALK TO COUNCILLORS

Come along to one of our public meetings and talk to one of our councillors, See below for details.



WRITTEN

Use the submission form or write us a letter and send it to P.O. Box 54, Wairoa 4160



SPEAK AT A HEARING

If you make a submission you have the option to speak at a Council hearing. Please let us know in your submission if you want to speak.

COMMUNITY MEETINGS

LOCATION

The Craft Shop, Tuai

Osler's Bakery, Wairoa

Nuhaka Shop, Nuhaka

BJ's Dairy, Frasertown

Public rest area SH2, Raupunga

Sunset Point, Mahia

LOCATION DATE & TIME

War Memorial Hall, Wairoa Wednesday 19th May, 5.30pm-7.30pm

COMMUNITY SESSIONS

DATE & TIME

Monday 10th May, 10am-2pm

Wednesday 12th May, 10am-2pm

Monday 17th May, 10am-2pm

Wednesday 19th May, 10am-2pm

Thursday 20th May, 10am-2pm

Friday 21" May, 10am-2pm

MORE INFORMATION

COPIES OF ALL OUR SUPPORTING DOCUMENTS ARE AVAILABLE FROM:



OUR WEBSITE

www.consultations.nz/wdc



WDC OFFICE

Coronation Square, Queen Street, Wairoa

SUBMISSIONS CLOSE 1 JUNE, 4.30PM



SUBMISSION FORM First & Last Name Organisation (if applicable) Phone Street Name Suburb/Town Postcode Do you want to present your views in person at a Council hearing? O Yes O No If yes, are you intending to present in the one of the following Măori NZ Sign Language INFRASTRUCTURE STRATEGY O No O Don't know Do you support Council's Infrastructure Strategy? FINANCIAL STRATEGY Do you support Council's Financial Strategy? O No O Don't know My feedback

PROJECTS

Which projects are most important to you? Indicate the priority you think is right for each of the projects by ranking it from 1-3 (1=most important, 2=somewhat important, 3=not important). You can find our projects on pages 35-40 in the Consultation Document.

Project 1 (page 35) Dust Impact Comments	my ranking (1-3)	Project 2 (page 35) Blue Bay Wastewater Upgrade Comments	my ranking (1-3)	Project 3 (page 36) Smart Meter Installation (Wairoa township) Comments	my ranking (1-3)
Project 4 (page 36) Wastewater Treatment Plant Upgrade (Discharge to land by irrigation of local farms)	my ranking (1-3)	Project 5 (page 37) Wastewater Treatment Plant Upgrade (UV Filtration)	my ranking (1-3)	Project 6 (page 37) Wastewater Treatment Plant Upgrade (Primary Treatment Upgrade)	my ranking (1-3)
Project 7 (page 38) Structural Bridge Repairs	my ranking (1-3)	Project 8 (page 38) Pump Station Renewals	my ranking (1-3)	Project 9 (page 39) Wastewater Pipe Renewals and Relining	my ranking (1-3)
Comments		Comments		Comments	
Project 10 (page 39) Māhia Connectivity and Resilience Improvements (Roading)	my ranking (1-3)	Project 11 (page 40) Drainage Improvements (Roading)	my ranking (1-3)	Project 12 (page 40) Expansion of Rural Recycling Containers	my ranking (1-3)
Comments		Comments		Comments	
Project 13 (page 40) PGF Bridge Strengthening Comments	my ranking (1-3)				

	My feedback about Council's project	3	My feedback about Levels of Service
	LEVELO DE CEDVICE		OTHER FEEDBACK
he right level of service for Councils act	LEVELS OF SERVICE - ivities? Read through the scenarios on pages 4)	-51 and tick your preferred option below.	
rio 1 - Unsealed Roads		,	
	Scenario 2 - Sealed Roads Resurfacing	Scenario 3 - Footpaths	
O Option 1	Scenario 2 - Sealed Roads Resurfacing Option 1	Scenario 3 - Footpaths O Option 1	
O Option 1			
	O Option 1	O Option 1	
O Option 1 O Option 2 O Option 3	O Option 1 O Option 2	O Option 1 O Option 2	
O Option 1 O Option 2 O Option 3	O Option 1 O Option 2 O Option 3	O Option 1 O Option 2 O Option 3	My Feedback
O Option 1 O Option 2 O Option 3 ario 4 - Public reserves mowing	O Option 1 O Option 2 O Option 3 Scenario 5 - Wastewater Overflows	Option 1 Option 2 Option 3 Scenario 6 - Whiteware Collection Service	My řeedback
O Option 1 O Option 2 O Option 3 Pario 4 - Public reserves mowing O Option 1	Option 1 Option 2 Option 3 Scenario 5 - Wastewater Overflows Option 1	Option 1 Option 2 Option 3 Scenario 6 - Whiteware Collection Service Option 1	My řeedback
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O Option 1 Option 2 Option 3 nario 4 - Public reserves mowing Option 1 Option 2 Option 3	Option 1 Option 2 Option 3 Scenario 5 - Wastewater Overflows Option 1 Option 2 Option 3	Option 1 Option 2 Option 3 Scenario 6 - Whiteware Collection Service Option 1 Option 2	My Feedback
Option 1 Option 2 Option 3 nario 4 - Public reserves mowing Option 1 Option 2 Option 3 nario 7 - Weekly Recycling & Wheelie Bins	Option 1 Option 2 Option 3 Scenario 5 - Wastewater Overflows Option 1 Option 2 Option 3 Scenario 8 - Water Supply Resource	Option 1 Option 2 Option 3 Scenario 6 - Whiteware Collection Service Option 1 Option 2	My řeedhack

My feedback

Need more room? You can attach extra pages, but please make sure they are A4 in size and also include your name and contact information.

